

for the meeting

Tuesday 15 October 2019

in the Colonel Light Room, Adelaide Town Hall



The Committee Meeting Minutes, Tuesday 15 October 2019, at 5.34pm

Present - The Right Honourable the Lord Mayor [Sandy Verschoor];

Councillor Donovan (Deputy Chair)

Councillors Abrahimzadeh, Couros, Hou, Khera, Knoll,

Martin, Moran and Simms.

Acknowledgement of Country

At the opening of the Committee Meeting, the Chair stated:

'Council acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

Apologies and Leave of Absence

On Leave:

Councillor Abiad (Deputy Lord Mayor) (Chair)

Apology:

Councillor Hyde

Confirmation of Minutes - 1/10/2019

That the Minutes of the meeting of The Committee held on 1 October 2019, be taken as read and be confirmed as an accurate record of proceedings.

Discussion Forum Item

1. Item 4.1 - Local Government Reforms [2019/01903] [TC]

Discussion Facilitators:

Susan Rudall, Manager Strategy, Planning & Partnerships, City of Adelaide

Precis of topic:

Utilising a PowerPoint presentation, feedback was sought from The Committee to further inform the response to the State Government's proposed reforms to Local Government legislation.

During the discussion:

- Councillor Khera entered the Colonel Light Room at 5.44pm
- Councillor Moran entered the Colonel Light Room at 5.51pm

The PowerPoint presentation utilised is attached for reference at the conclusion of the Minutes of this meeting.

Item for Consideration and Recommendation to Council

2. Item 5.1 - Sports Lighting in Gladys Elphick Park [2014/04208] [TC]

THAT THE COMMITTEE RECOMMENDS TO COUNCIL

That Council:

1. Approves the South Australian Cricket Association installing sports lighting on the main oval in Gladys Elphick Park/Narnungga (Park 25) as shown in Attachment A to Item 5.1 on the Agenda for the meeting of The Committee held on 15 October 2019, subject to receiving Development Approval.

3. Item 5.2 - Assignment of Lease – Treeclimb [2018/03502] [TC]

THAT THE COMMITTEE RECOMMENDS TO COUNCIL

That Council:

- 1. Approves the Assignment of Lease from Bounce SA Pty Ltd to TreeClimb SA Pty Ltd for the leased and licensed area in Blue Gum Park / Kurangga (Park 20).
- 2. Authorises the Chief Executive Officer to execute all documentation to give effect to the Assignment of Lease.
- 3. Authorises The Lord Mayor and Chief Executive Officer to affix the Common Seal of the Council to the Deed of Assignment and associated documentation.
- **4.** Item 5.3 West Franklin Stage Three 52-58 Elizabeth Street Adelaide Rescind Land Management Agreement [2014/01897-5] [TC]

THAT THE COMMITTEE RECOMMENDS TO COUNCIL:

That Council:

- 1. Approves the rescission of the Land Management Agreement registered over the land contained in Certificates of Title Volume 6195 Folios 470, 471 and Volume 6219 Folio 583.
- 2. Authorises the Lord Mayor and Chief Executive Officer to execute and attach the Common Seal of Council to relevant documentation to give effect to the rescission of the Land Management Agreement registered over the land contained in Certificates of Title Volume 6195 Folios 470, 471 and Volume 6219 Folio 583.
- 5. Item 5.4 Social & Affordable Housing in the City [2018/00568-2] [TC]

THAT THE COMMITTEE RECOMMENDS TO COUNCIL:

That Council

- Approves the undertaking of a scoping exercise to identify the scope, governance, process, timing and budget required to prepare a housing needs assessment followed by a policy position and/or strategy on social and affordable housing in the City of Adelaide, aligning with the approach being adopted by the State Government's Housing, Homelessness and Support Strategy.
- 2. Approves progressing research investigations, potentially in partnership with the State Government, on new innovative financing and delivery models for social and affordable housing.
- 3. Approves the Lord Mayor to table the matters contained in this report as an agenda item at the next or a subsequent meeting of the Capital City Committee, to discuss in partnership with the State Government.
- 4. Approves the Lord Mayor and Chief Executive Officer to table the matters contained in Item 5.4 on the Agenda for the meeting of The Committee held on 15 October 2019, as an agenda item at a future Council of Capital City Lord Mayors (CCCLM) forum.
- 6. Item 5.5 Adelaide Park Lands Building Design Guidelines [2019/00951] [TC]

THAT THE COMMITTEE RECOMMENDS TO COUNCIL

That Council

- 1. Notes the Adelaide Park Lands Management Strategy 2015-2025 (APLMS) Strategy 1.4, Action 2. Identifies a 'review [of] ... the Park Lands Building Design Guidelines to optimise design and functional outcomes from Park Lands buildings and structures whilst managing impacts on the Park Lands.'
- 2. Approves the draft Adelaide Park Lands Building Design Guidelines for consultation as provided in Attachment A to Item 5.5 on the Agenda for the meeting of The Committee held on 15 October 2019, subject to removal of the word 'contemporary' from Objective 4.1 heading and the first sentence.

During the discussion, Councillor Moran left the Council Chamber at 7.05pm.

7. Item 5.6 - Chinatown: Lunar New Year Street Party [2019/00721] [TC]

THAT THE COMMITTEE RECOMMENDS TO COUNCIL

That Council:

- 1. Notes that \$15,000 has been approved through the Sponsorship program with an additional \$15,000 committed for the 2020 event has been made available through the International program.
- 2. Approves the provision of a one off grant of up to \$10,000 to engage a third-party event manager who can work with the organising committee to mentor, offer advice and assistance in the planning, delivery and acquittal of the event.
- 3. Notes this additional support can be absorbed in the current 2019-20 approved budget.

During the discussion, Councillor Moran re-entered the Council Chamber at 7.17pm.

CEO Undertaking - Chinatown

In response to queries from Councillor Martin, an undertaking was given by the CEO to provide information to Members regarding financial matters (acquittals) relating to Chinatown if the concerns persist.

8. Item 5.7 - 2019 LGA Annual General Meeting papers [2018/04054] [TC]

THAT THE COMMITTEE RECOMMENDS TO COUNCIL

That Council:

- 1. Notes the report.
- 2. Notes that Councillor Dr Donovan is the Council's voting delegate, and Councillor Hyde the deputy voting delegate for the LGA AGM to be held on 31 October 2019.

Council Member Discussion Forum Items

The following Items were raised:

- Ride to Work Day
- Meeting with representatives from Gambling Reform organisation

Exclusion of the Public

9. Item 7.1 - Exclusion of the Public to Consider [2018/04291] [TC]:

For the following Item for Consideration and Recommendation to Council in Confidence:

8.1. Expression of Interest - Activating Eighty-Eight O'Connell [s 90(3) (d)]

Order to Exclude for Item 8.1:

THAT THE COMMITTEE:

1. Having taken into account the relevant consideration contained in s 90(3) (d) and s 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of The Committee dated 15/10/2019 resolves that it is necessary and appropriate to act in a meeting closed to the public for the consideration of Item 8.1 [Expression of Interest - Activating Eighty-Eight O'Connell] listed on the Agenda.

Grounds and Basis

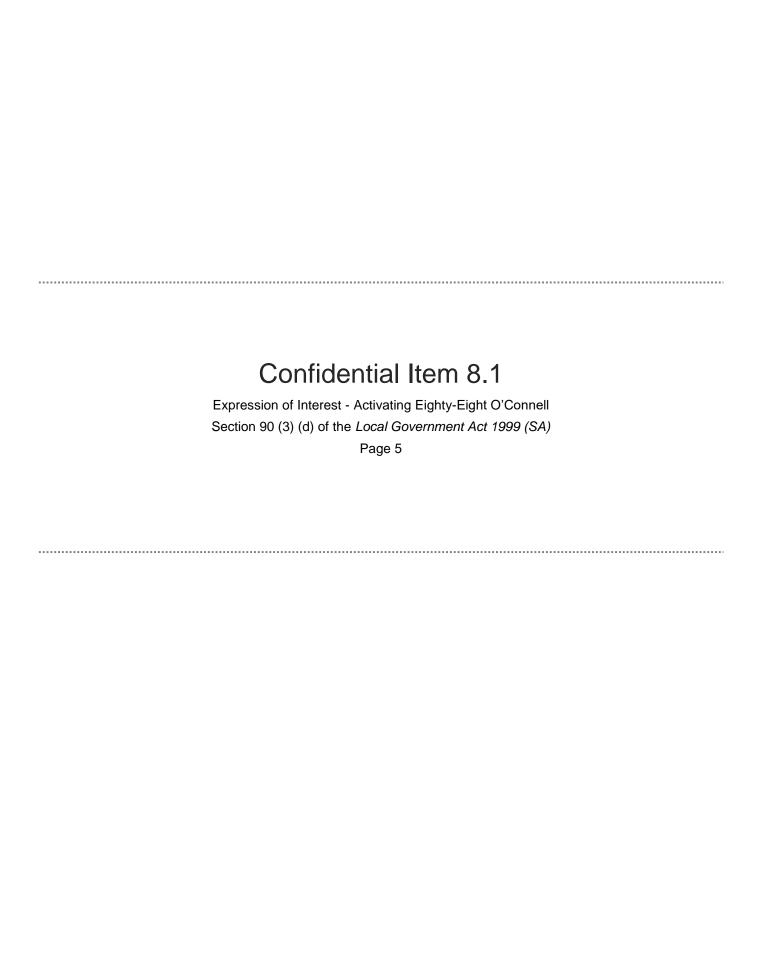
This Item contains commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to prejudice the commercial position of the person, who supplied the information and confer a commercial advantage on a third party and in this instance it is the proponents who have supplied commercial information to support their submission to the EOI.

Public Interest

The Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information may result in release of information prior to the finalisation of 'commercial in confidence' negotiations between the proponent and their suppliers and may materially and adversely affect the financial viability of the proponent in relation to contract negotiations which on balance would be contrary to the public interest.

2. Pursuant to s 90(2) of the *Local Government Act 1999 (SA)* this meeting of The Committee dated 15/10/2019 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 8.1 [Expression of Interest - Activating Eighty-Eight O'Connell] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in s 90(3) (d) of the Act.

Members of the public and Corporation staff present not directly involved with Item 8.1 left the Colonel Light Room at 7.22pm.



The Colonel Light Room re-opened to the public at 7.42pm.

Confidentiality Order

Minute 10 - Item 8.1 - Expression of Interest - Activating Eighty-Eight O'Connell [TC]

In accordance with Section 91(7) & (9) of the Local Government Act 1999 (SA) and because Item 8.1 [Expression of Interest – Activating Eighty-Eight O'Connell] listed on the Agenda for the meeting of The Committee held on 15 October 2019 was received, discussed and considered in confidence pursuant to Section 90(3) (d) of the Local Government Act 1999 (SA), this meeting of The Committee do order that:

- 1. Part 1 of the resolution become public information and included in the Minutes of the Council meeting
- 2. the resolution, the report, the discussion and any other associated information submitted to this meeting and the Minutes of this meeting in relation to the matter remain confidential and not available for public inspection until 31 December 2026:
- 3. the confidentiality of the matter be reviewed in December 2020;
- 4. the Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Closure

The meeting closed at 7.42pm.

Councillor Donovan
The Committee Deputy Chair

Documents attached:

Minute 1 - Item 4.1 - Local Government Reforms, PowerPoint Presentation

LOCAL GOVERNMENT REFORMS

Workshop Purpose:

To seek Council Members' feedback to further inform the response to the State Government's proposed reforms to Local Government legislation

PROGRAM: STRATEGY, PLANNING AND PARTNERSHIPS GOVERNANCE

AUTHOR: Susan Rudall / Jessica Dillon APPROVING OFFICER: Clare Mockler / Mark Goldstone

LOCAL GOVERNMENT REFORMS KEY MESSAGES:



Council Members have been advised of the State Government's reform proposals for the local government sector and designated informal gatherings have been held, to both inform and to seek Council Members' input regarding the proposals.

As there are over 70 Government reform proposals, this workshop highlights by exception only those regarding which Administration suggests that Council may wish to seek more information or may not support. In addition, Council Members are invited to raise any other proposals they wish to discuss.

A draft response to the Government's proposals is being prepared, informed by feedback from this and earlier sessions, for Council's consideration on 22 October 2019.

DATE	REFORM STEP
March 2019	State Government asks councils and the community for ideas on reform
April	Council considers and approves response, provided to Minister Knoll and the LGA
August	Government releases discussion paper with 72 proposals for reform
23 September	Office of Local Government briefs Council on the reform proposals
1 October	Designated informal gathering seeking Council Members' feedback on key questions
15 October	Committee workshop seeking Council Members on key questions, to further inform draft response
22 October	Council asked to approve response to Government and LGA
1 November	Council response due to State Government
Early 2020	Anticipated preparation of Local Government Reform Amendment Bill
2020	Government may introduce above Bill for consideration of Parliament

LOCAL GOVERNMENT REFORMS KEY POINTS FOR PROPOSED RESPONSE BY EXCEPTION



Suggest discuss/seek information/not support:

Reform Area 1 - Governance and Conduct

While proposals for the most part align with CoA's April 2019 request for an improved framework for managing behaviour and conduct, Council may wish to discuss.

Suggest CoA query/provide conditional support for proposals to simplify conflict of interest provisions (don't address issues raised by CoA – 1.6) and process (more detail required – 1.7).

Suggest CoA support Governance Models 1 & 3 (1.9)

- 1. Clarify current legislation
- 3. Establish local Government Conduct Commissioner

and **not support** establishing council governance committees

Suggest discuss/seek information/not support:

Reform Area 2 – Financial accountability & efficiency

CoA proposed a best practice approach to allow for flexibility.

Suggest not support a number of the proposals in this reform area due to likely additional cost and resource impact and over-regulation, including:

- 1. Adding to audit committee role and reporting re internal audits (2.3)
- 2. Requirement that Auditor-General oversight all council audits (2.6)
- Mandatory creation of audit and risk committees (2.7-2.10) and governance committees (2.12) with expansive roles

Suggest discuss/seek information/not support:

Reform Area 3 - Representation

CoA requested electronic (online) and compulsory voting neither of which are proposed at this time.

Suggest that two measures not be supported due to impact on strategic relationships, resources and/or voters:

- Change of timing to no longer align with State Government elections (3.1)
- 2. In relation to automatic enrolment of property franchise holders to all councils (which only CoA has), newly require all groups and bodies corporate to nominate a natural person to exercise their vote (3.4)

Suggest discuss/seek information/not support:

Reform Area 4 – Simpler Regulation

Suggest CoA requests engagement with the sector in development of new community engagement framework. Query amended informal gatherings provisions.

CoA proposals not in Reforms at present:

- Review of permitted rating categories, rebates and exemptions
- Remove constraints on commercial and related activities
- 3. Concerns with permits through changes to Planning, Development and Infrastructure Act 2016

Any other matters?

Stronger Council Member Capa¹City and Conduct Reform Area 1



Proposals include:

- Clarify conduct management, separation of behaviour from integrity matters, and better enable escalation of serious matters
- Provide flexibility for councils to deal with behavioural matters
- Enhanced powers for principal members
- Better enable escalation of serious behavioural matters to independent body if considered an integrity breach
- Simplify conflict provisions

Council may wish to discuss	Proposal details	Approved position of CoA April 2019	Administration comment
Reform 1.3-1.4 Strengthened/ enhanced powers for Councils including Principal members	 Flexibility for Councils to deal with behavioural matters i.e. investigate, resolve etc. Strengthen council powers, to require/direct actions Enhanced powers for Principal member to deal with disruptive behaviour at meetings including e.g. by exclusion for part/remainder of meeting 	 Request a range of powers for management by presiding members of disruptive conduct (with accountability. Clarity regarding sanctions Limiting escalation of minor matters to statutory body 	 Suggest Council support given aligns with earlier Council decision Council may wish to discuss further enhanced powers of presiding member Other options proposed by Council in April include e.g.: Deterring frivolous/vexatious complaints Penalties and enforcement
Reform 1.6: Simplify conflict of interest provisions	Establish 'material' and 'non-material' conflicts in place of current 3 (material, actual & perceived)	 Review and amend LG Act Conflict of Interest provisions. Practical application is difficult, needs additional clarity and simplification 	 Propose support noting does not address examples provided by CoA. Propose reiterate the suggestions approved by Council in April 2019.

Stronger Council Member Capatity and Conduct Reform Area 1



Proposals include:

- · Clarify Members' and Presiding Members' role and responsibilities to:
 - support presiding member
 - ensure good working relationships
 - support new conduct management framework
 - complete mandatory training
- Clarify mandatory training requirements
- Require independent advice regarding CEO appointment, termination, remuneration (Remuneration Tribunal of SA) etc

Council may wish to discuss

Reform 1.7:

Simplify process for conflict of interest

Reform 1.9: Establish a new conduct management

framework

Reform 1.13: Directly elected Mayors' voting

Provide directly elected Mayors with deliberative vote while retaining casting vote on tied matters

Approved position of

- Simplify process by which council members can be exempt from conflict of interest provisions / seek approval to participate
- Include review of 'ordinary business matters'
- Establish new conduct management framework options include:

Proposal details

- Model 1 Clarification of current legislation
- Model 2 Establish new governance committee
- Model 3 Establish Local Government Conduct Commissioner

- CoA April 2019
- Review and amend LG Act Conflict of Interest provisions.
- Practical application is difficult, and additional clarity and simplification is desirable.

Administration

comment

Propose support in principle but require more detail to comment

- Powers for appropriate oversight body to sanction individual council members following investigation
- Strong penalties and sanctions for serious. persistent misconduct

 Amend section 86(6) LG Act so that a

have a deliberative

casting vote

presiding member at a

meeting of Council may

vote, rather than only a

- Propose support combination of models 1 & 3
- Aligns broadly with Council's April decision.
- Benefits include fewer delays and a dedicated resource
- Seek role clarity with other agencies.

Consistent with Council's April 2019 decision

Lower Costs and Enhanced Financial Accountability Reform Area 2



Proposals include:

- Strengthening financial accountability through audit committee role and membership
- Strengthen role of audit committees in councils' external audits
- Require audit committee reports on internal audits

Council may Approved position of Administration wish to Proposal details CoA April 2019 comment discuss Suggest discuss / not support · Audit Committee Audit committees to members already oversight appointment provide oversight of Add to audit of auditor, and scope of reports and discuss with audit independent auditors committee role and Require audit Not addressed It may be overly reporting re internal committees to report on prescriptive to also audits (2.2-3) and recommend council require Committee approach to internal oversight of internal audit processes audit plan Should tailor to councils' differing needs, risks and resources Suggest not support due to likely additional Require Auditor-General oversight of all cost and resource Identify best practice Requirement that council audits impact approach without being Further power for Auditor-General already Auditor-General overly prescriptive. Auditor-General to has power to audit Recognise need for oversight all council undertake broad scope councils and CoA flexibility for regional

councils

audits (2.6)

already uses

independent firmCould make optional not

councils or the LG

system

or performance audit of

Lower Costs and Enhanced Financial Accountability Reform Area 2



Proposals include:

- Create audit and risk committee with expanded role
- Require councils to develop and adopt a funding policy and provide reasons for increase in rate revenue in draft IBP
- Require audit committee report on rate increases above prescribed level (e.g. Local Government Price Index)
- Create governance committees to provide independent advice including on conduct etc (reform area 1)

Council may wish to discuss/not support

Create Audit and Risk committees with expanded role, and other additional reporting and policy requirements (2.7-2.11)

Create governance committees to provide independent advice to councils on critical management policies, processes and actions (2.12)

Proposal details

Create 'audit and risk committees' with an expanded role in councils' financial management and performance to e.g.:

- Report annually on governance standards and compliance
- Review (proposed new) funding policy
 Require councils to report on reasons for rate increases, with audit committee report if exceeds prescribed level

Governance committee to advise on compliance and governance policies, policies to improve ethical standards, strategic management plans and progress to deliver priorities, council member conduct and CEO appointment and management

Approved position of CoA April 2019

- Identify best practice approach without being overly prescriptive.
- CoA would welcome improved financial accountability within the sector for council rate decisions

Administration comment

Suggest not support due to likely additional cost and resource impact. Overly prescriptive, noting CoA already:

- provides risk statement in annual report
- as part of IBP, reviews funding assumptions with Audit Committee and includes reasons for proposed increase in rates

Identify best practice approach without being overly prescriptive.

- Suggest not support additional layer of oversight (see reform area 1)
- Governance committee structures could be costly and take the place of Council Members and Administration advice.
- Should remain optional and not mandatory

Efficient & transparent local government representation Reform Area 3



Proposals include:

- Enable electronic provision and return of ballot papers in some instances
- ECSA manage nominations and candidate information
- Remove term limit for Lord Mayor
- Quicker vote counting method
- Reduce need for supplementary elections
- Require statement of political membership, suspend Council members contesting State elections
- Clarify representation review provisions
- Transfer responsibility to LG Boundaries

Council may wish to discuss/not support

Proposal details

Approved position of CoA April 2019

Administration comment

Change the timing of periodic council elections to year after State election (3.1)

If timing of council elections were delayed to year following State election, the next election would be held in Nov 2022, followed by a one-off 5 year term until Nov 2027

N/A

to:Misalignment between council & State

Propose not support due

Government terms may undermine strategic relationships

 Additional resource impact of updating electoral roll (held by SA Government) if held 1+ year apart

ECSA considering change to automatic enrolment of property franchise holders – which CoA has but other councils do not (3.4)

ECSA advises that automatic enrolment provisions **must** include requirement for groups and bodies corporate to nominate a natural person to exercise their vote before receiving ballot papers, to enable councils to ensure a person only votes once

 Propose eligibility to vote be extended further e.g. to business lessees (tenants), co-working tenants of the same building (individuals and businesses) and those who work in the City of Adelaide Propose CoA retains automatic enrolment of property franchise holders, or resource impact of preparing roll would increase and voter numbers drop.
Suggest not support proposal that CoA require each business and group to nominate a natural person to vote, due to significant implications for vote numbers and resources

Simpler Regulation Reform Area 4



Proposals include:

- Changes to internal review to enable refusal, charging of a small fee, and to set time limit (6 mth)
- Changes to informal gatherings provisions
- Compile registers of interest into one plain English form
- Publish Register of Interest in full on Council website
- Allow for councils to provide documents online (not available for inspection)
- Reducing council responsibilities and Ministerial oversight of revocations of community land
- Remove specific provisions for mobile food vendors

Council may wish to discuss/not support

Develop

(4.1)

contemporary

Community

Engagement Charter

Proposal details

Replace outdated prescriptive requirements for engagement with more flexible approach that sets minimum standards but enables Councils to design and deliver engagement that is the 'best fit' for their community and decisions

Approved position of CoA April 2019

· CoA called for a more flexible contemporary approach/framework

Administration comment

Propose support in principle noting:

- Charter should be principle-based
- Each Council should have flexibility to develop own framework meeting minimum requirements & highlevel principles - to make it scaleable to each council's context.
- Must be co-designed with Councils to be workable not a copy of PDI Charter

Amend informal gatherings provisions (4.7 - 4.8)

Remove informal gatherings provisions and establish info or briefing sessions, and require councils to publish details of sessions held if possible before the session

Not raised by CoA in **April 2019**

Query whether this will address perceived issue with informal gatherings/provide clarity, and what are the benefits of this additional reporting red tape

Review of rating & constraints on commercial activity Out of scope of proposed reforms



Other suggestions previously put forward from the CoA that are not in the proposals include:

- A review of rate rebates and exemptions
- Removal of constraints and limitations on commercial and other activities
- These requests have not been addressed in the current proposals.
- It is proposed that both be resubmitted in the response

CoA proposal	Details	Approved position of CoA April 2019	Administration comment		
Proposed review of permitted rating categories, rate rebates and exemptions	Reiterate call for review of: Permitted rating categories Rate rebates Exemptions The LGA has called for review of (different) limited permitted rating categories and pointed out implications of the shift of social housing from Government	Requested review of rate rebates and exemptions and supported LGA call for consideration of rating related matters	 Current rating categories e.g. prevent imposition of different rates to vacant land to disincentivise e.g. land banking Universities and Crown land currently exempt 75% rate rebates apply to social housing shifted from State Govt to community housing providers (could be subsidised by Govt) 		
Remove constraints on commercial and related activities	Reiterate call for review of LG Act provisions which currently prevent councils or their subsidiaries from forming a company or acquiring shares in a company	Requested fewer constraints on commercial activities to help put downward pressure on rates	In context of increasing financial sustainability challenges for local government, opportunities for forming commercial ventures become a necessity especially for a capital city council		

Concerns regarding changes to permits under LG Act Out of scope of proposed reforms



Other proposals from that are not in the proposals include:

Means to address concerns anticipated in relation to permits under sections 221 and 222 of the Local Government Act 1999, as a result of implementation of the Planning, Development and Infrastructure Act 2016 (PDI Act)

Approved position of Administration CoA proposal **Details** CoA April 2019 comment Anticipated issues include Council role being diminished in assessment of and thus ability to regulate Request State important matters Government work with currently dealt with CoA and any other under the LG Act permit Not previously raised concerned councils by system including means of a 90 day in context of the conditions imposing project or otherwise to reforms, but is in LG Act permit obligations to: address concerns that scope as relates to concerns due to PDI Hold insurance LG Act permit once certain provisions Maintain public Act implementation of the PDI Act are provisions (sections access implemented councils' 221 and 222) Maintain condition role will be diminished in and appearance of relation to assessment buildings or structures and regulation of Remove buildings or important matters structures at the end of the permit's term Comply with reasonable directions

of Council





Please provide any other information / suggestions

for consideration in preparing a draft response to the Government's reform proposals

Thank you for your feedback